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New methodologies for the estimation of population vulnerability to diseases: a case study of Lassa fever and Ebola in Nigeria and Sierra Leone

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Public health practitioners require measures to evaluate how vulnerable populations are to diseases, especially for zoonoses (i.e. diseases transmitted from animals to humans) given their pandemic potential. These measures would be valuable to support strategic and operational decision making and allocation of resources. But, vulnerability is well defined for natural hazards, for public health threats the concept remains undetermined. Here, we developed new methodologies to: (i) quantify the impact of zoonotic diseases and the capacity of countries to cope with these diseases, and (ii) combine these two measures (impact and capacity) into one overall vulnerability indicator. The adaptive capacity is calculated from estimations of disease mortality although the method can be adapted for diseases with no or low mortality but high morbidity. As example, we focused on the vulnerability of Nigeria and Sierra Leone to Lassa Fever and Ebola. We developed a simple analytical form that can be used to estimate vulnerability scores for different spatial units of interest, e.g. countries or regions. We showed how some populations can be highly vulnerable despite low impact threats. We finally outlined future research to more comprehensively inform vulnerability with the incorporation of relevant factors depicting local heterogeneities (e.g. bio-physical and socio-economic factors).

This article is part of the theme issue 'Detection, forecasting and control of infectious disease epidemics: modelling outbreaks in humans, animals and plants Part 2'.

1. Introduction

There is a general consensus that the accelerating changes to Earth's natural systems pose significant threats to global human health [1,2]. Identifying populations vulnerable to these threats and assessing relevant mitigating strategies are two important priorities for the scientific community, public health practitioners, international organizations such as the World Health Organization (WHO) and relevant national government agencies [3]. Although the term is sometime used in a loose way, *vulnerability* is a well-established concept in the field of climate change and disaster risk reduction/management [4–6].

By contrast, integration of vulnerability in the control of infectious diseases is still relatively new although the literature on the subject is growing, especially due to the impact of climate change on vector-borne and food-/water-borne infections [7–12]. Here, we focus on vulnerability to infectious diseases only. Specifically, by disease vulnerability we refer to the ability of a community (e.g. a country) to limit the spread of infectious diseases [3]. The definition

comprises two important concepts: disease *impact* and *adaptive capacity*, i.e. the ability of the community to cope with the disease. Below we will introduce an ‘operational definition’ (i.e. a definition in terms of the procedure to measure the variable of interest) for these concepts, but we can anticipate that vulnerability to infectious diseases is expected to be affected by changes in economic development (e.g. change in healthcare infrastructures [3,13]), shift in socio-cultural practices (e.g. changes in the funeral practices in West Africa following the Ebola epidemics [14,15]), variation in the demographic structure of a population (e.g. increase in the proportion of older people [15]), trade and travel patterns (e.g. incursion of *Aedes albopictus* in south Europe due to trade of international tyres and lucky bamboo (*Dracaena braunii*) [16,17] followed by outbreaks of Chikungunya fever in north-eastern Italy in 2007 [18,19], and autochthonous cases of dengue fever in 2010 in France [20], Croatia [21] and Madeira in 2012 [22,23]), and immunization-related phenomena (e.g. increasing anti-vaccine movements [24]) etc.

This is not surprising, considering the impact of socio-economic, environmental and ecological factors on infectious diseases [25].

Ebola and Lassa fever are two illuminating examples of the intricate interactions between disease vulnerability and these broad drivers. Ebola and Lassa fever are zoonotic, viral haemorrhagic fevers endemic in Central and West Africa [26–28].

There are four pathogenic strains of Ebola virus (Zaire, Sudan, Tai Forest and Bundibugyo) causing Ebola virus disease (EVD) with a high case fatality rate in diagnosed patients [29]. Fruit bats have been suggested to be the reservoir of Ebola virus [30]; however, other candidates might play an important role either as a reservoir or amplifying host [28,31]. Socio-economics factors, e.g. bush meat hunting, enhance opportunities for bat-to-human interactions, and therefore spillovers. Behaviour, e.g. family interactions [32], funeral practices [14] and healthcare responses [33] further impact the epidemiology of the disease.

Lassa fever is caused by Lassa fever virus (LASV), an enveloped RNA virus of the Arenaviridae. According to one estimation [34], there are 300 000 cases of the disease each year in West Africa, and some 3000 deaths, although the calculation is highly uncertain. Since the identification of LASV, human-to-human transmission has been documented in several nosocomial outbreaks ([35] and references therein) leading to the initial perception that the virus was both highly contagious and virulent [36]. Soon after, however, its zoonotic origin was recognized and *Mastomys natalensis*, one of the most common African rodents, was identified as the reservoir of the virus [37]. As the risk of nosocomial transmission was shown to be dramatically reduced by using the simple barrier nursing method ([35] and references therein), the general consensus has shifted towards the idea that the disease is primarily transmitted by the *Mastomys natalensis*, with human-to-human transmission limited to nosocomial transmission. In the last few years, this narrative started to be challenged, with more evidence of other host reservoirs [38] and further indication that human-to-human transmission might play an important role [35]. This appears to be in contrast with recent studies in Nigeria [39,40], according to which extensive human-to-human transmission does not occur, although,

occasional, possible cases of human-to-human transmission have been detected. It is important to emphasize that according to [35] most cases have zoonotic origins, interspersed with cases (about 20% although the estimate is affected by uncertainty) ascribable to human-to-human transmission arising from a few super-spreaders [35] (and therefore ladder-like genetic structure of the phylogenetic tree is not expected [39]). Another important aspect to be considered in future studies is the role of asymptomatic cases (in about 80% of cases, symptoms are mild and are undiagnosed [41]); samples from asymptomatic cases are, in general, not included in the viral sequencing and this might affect the conclusions of phylogenetic analysis. The *impact* of Lassa fever and Ebola as well as communities’ *adaptive capacity*, and therefore their vulnerability to the diseases, are expected to be affected by a wide range of environmental, biological, ecological, socio-economic and political drivers. Examples of such drivers for impact are demographic pressure, human mobility, the practice of burning fields after harvesting (driving *M. natalensis* towards villages), interaction with wildlife *via* bush-meat hunting, seasonal crowding of miners in dwellings etc. Examples of such drivers for adaptive capacity are income, infrastructure such as hospitals and network of family support. Current approaches to the assessment of population vulnerability to infectious diseases suffer from limitations: they tend to be qualitative in nature, they are usually structured in an *ad hoc* fashion based on a particular threat, and their transparency is often challenged when formulated as complex integrated assessment models [42].

Here, we propose to address some of these limitations. We focus on the formulation of a mechanistic model to measure vulnerability, the model is structured in a way that the complex range of factors depicting local heterogeneities can be incorporated into the model. The model can also be dynamically updated as new information becomes available.

2. Material and methods

(a) Formal definitions

Vulnerability (V) is formally defined as the ratio of impact, I , and adaptive capacity, AC (see [6,43] and references therein), i.e.

$$V = \frac{I}{AC}. \quad (2.1)$$

In our context, we use the *expected number of infected cases at time t* as operational definition of impact (representing the burden of zoonotic diseases on a given population) and we use the *expected number of recovered cases out of all infected* as operational definition of adaptive capacity (representing the ability of such population to cope with the impact of such disease). We distinguished two situations: ‘severe cases’ and ‘general cases’. For the former, we do not take into account individuals who naturally recover from the disease as they do not require costly resource such as hospitalization; we also made the underlying assumption that health-seeking behaviour, resulting in hospitalization for which we have data, occurs only in severe cases. Asymptomatic cases, assumed to be not detected, are not taken into account in the definition of vulnerability for severe cases. Individuals who naturally recovered are taken into account in the definition of vulnerability for general cases as the infection status will result in loss of working days, personal cost for medicines etc. Here and throughout the paper, we use the suffix \sim^{sev} and \sim^{gen} to represent these situations.

Table 1. Functional forms of vulnerabilities for a range of epidemiological scenarios. The suffixes \sim^{sev} and \sim^{gen} represent the situations for ‘severe cases’ and ‘general cases’; suffixes \sim^{dis_A} and \sim^{dis_B} refer to diseases *A* and *B*; (x, y) identify the coordinates of the particular spatial unit; γ is the probability of recovering naturally, γ_H is the probability of recovering following some kind of intervention, x is the proportion of detected cases; λ_j^{suffix} is the rate at which infections occur, ϕ_j^{suffix} is the rate at which individuals recover at time $t_j \in [(j - 1)\tau, j\tau]$ where τ is the chosen time step.

epidemiological scenarios	vulnerability
pure spillover events (no human to human transmission)	$V^{gen} = \frac{1}{(1-x)\gamma+x\gamma_H}$ $V^{sev} = \frac{1}{\gamma_H}$
pure spillover events (no human to human transmission) during a time T with change in the number of susceptibles	$V^{gen} = \frac{1}{(1-x)\gamma+x\gamma_H}$ $V^{sev} = \frac{1}{\gamma_H}$
spillover events and human to human transmission, during a time T	$V^{gen} = \frac{1}{(1-x)\gamma+x\gamma_H}$ $V^{sev} = \frac{1}{\gamma_H}$
multiple (two) diseases	$V^{gen} = \frac{\sum \lambda_j^{dis_A} + \sum \lambda_j^{dis_B}}{[(1-x^{dis_A})\gamma^{dis_A} + x^{dis_A}\gamma_H^{dis_A}] \sum \lambda_j^{dis_A} + [(1-x^{dis_B})\gamma^{dis_B} + x^{dis_B}\gamma_H^{dis_B}] \sum \lambda_j^{dis_B}}$ $V^{sev} = \frac{x^{dis_A} \sum \lambda_j^{dis_A} + x^{dis_B} \sum \lambda_j^{dis_B}}{[x^{dis_A}\gamma_H^{dis_A}] \sum \lambda_j^{dis_A} + [x^{dis_B}\gamma_H^{dis_B}] \sum \lambda_j^{dis_B}}$
extension to larger regions (e.g. country level)	$V^{gen} = \frac{\Lambda}{\Phi^{gen}}$ $V^{sev} = \frac{\Lambda}{\Phi^{sev}}$ $\Lambda = \sum \lambda_j(x, y); \Phi^{gen} = \sum \phi_j^{gen}(x, y); \Phi^{sev} = \sum \phi_j^{sev}(x, y).$ $\Phi^{gen} = \sum \phi_j^{gen}(x, y)$

(b) Epidemiological scenarios

We consider the following epidemiological scenarios. The rationale for this choice was the epidemiological relevance of these scenarios and the natural mathematical progression, by extending the simplest model for pure spillover events to more complex ones (table 1 and electronic supplementary material).

- *Spillover events with no human-to-human transmission and no variation in the number of susceptibles.* This scenario exemplifies a situation such as rare infections of pathogens with no or limited human-to-human transmission, e.g. rabies virus infection, in a large pool of susceptibles for which changes in their number are negligible.
- *Spillover events with no human-to-human transmission and depletion of susceptibles.* The second scenario is when the pool of susceptibles is limited, and infections from spillover events result in either the death of the hosts or in its immunity. As susceptibles are continuously depleted, the rate of infections is reducing with time and the epidemics is self-correcting [44]. This scenario exemplifies a situation such as a long chain of spillover events in small, isolated communities (e.g. Brucellosis in a community of pastoral herders).
- *Spillover events with human-to-human transmission and depletion of susceptibles.* The third scenario is similar to the situation above with additional contribution of human-to-human transmission. If the contribution of human-to-human transmission is small, resulting in a basic reproductive number less than one, the epidemiological scenario is referred to as a stuttering chain. As a human infection triggers other infections, the rate of infections due to human–human transmission increases with time. In the absence of depletion of susceptibles, the epidemic is self-exciting; otherwise, the

two mechanisms, self-exciting and self-correction, coexist [44]. This scenario exemplifies a situation such as Ebola for which human-to-human transmission plays a dominant role, MERS Coronavirus [45], or Lassa fever due to human-to-human transmissions arising from super-spreading events [35].

- *Multiple (two) diseases.* In general, diseases do not occur in isolation and the simultaneous occurrence of multiple epidemics is expected to have a large impact on communities vulnerability. For instance, due to the additional strain on healthcare facilities and resources, as happened in Sierra Leone when the Kenema government hospital Lassa fever Team mobilized to establish Ebola virus surveillance and diagnostic capabilities during the 2013–2016 Ebola outbreak [46]) and then were unable to respond to Lassa. Interactions among infections may also affect the burden of diseases. For example, several studies have indicated an association between HIV infection and other sexually transmitted diseases [47].
- *Extension to larger regions (e.g. country level).* The model is formulated at the smallest spatial resolution, which is dictated by ecological and epidemiological factors. For example, for Lassa fever the smallest spatial unit is a region of size comparable to the dispersal range of *Mastomys natalensis* and where the assumption of uniform mixing (everyone is in contact with each other) is valid. In some instances, it may be more relevant, however, to know the vulnerability of a larger geographical region, region or administrative unit such as a province or a country. The underlying model (based on a Poisson processes) can be readily extended to measure vulnerability at larger scale (as the sum of two independent Poisson distributed random variables is still a Poisson random variable).

(c) Modelling approach

Based on this definition (2.1) and building on a mathematical model for spillover events (as Poisson processes) and stuttering chain (as Hawkes processes) [44], we derived analytical expressions for vulnerability for the epidemiological scenarios as described above. Below we show the mathematical derivation for the simple case of vulnerability to diseases with no human-to-human transmission. Mathematical derivations of the more complex situations follow similar steps and are presented in the electronic supplementary material. Following [44], spillover events can be treated as a Poisson process, and complex drivers are incorporated in the functional form of the rate, λ , of the Poisson process. More precisely, in the simplest scenario the human population is uniformly subjected to random and independent (direct or mediated) contacts with the animal reservoir. Only a fraction of these contacts, equal to the infection prevalence of the reservoir, are a potential source of infection. We also distinguish the detected infections from the undetected ones. Accordingly, we assume:

$$\begin{aligned} \lambda &= xN_H\eta_R(N_R)\text{Pr}_R(N_R)\chi_R + (1-x)N_H\eta_R(N_R)\text{Pr}_R(N_R)\chi_R \\ &= N_H\eta_R(N_R)\text{Pr}_R(N_R)\chi_R, \end{aligned} \quad (2.2)$$

where x is the proportion of detected cases; N_H is the human population size of the geographical unit of interest, e.g. total number of people in a village; $\eta_R(N_R)$ is a measure of exposure; $\text{Pr}_R(N_R)$ is the prevalence of the infected reservoir; both exposure and prevalence are expected to depend on the reservoir population size N_R ; χ_R is a parameter combining two complex mechanisms: the ability of the reservoir to excrete a suitable dosage of the agent/pathogen/hazard and the human response to it. We refer to this parameter as infection-response efficiency. We assumed that all detected cases results in some intervention. Similarly, we assume that the probability of a person recovering, i.e. the adaptive capacity AC, is given by a Poisson process with rate ϕ^{sev} or ϕ^{gen} depending on weather we are considering the situation for severe cases or general cases. Namely:

Adaptive Capacity for severe cases. In this case, the rate $\phi^{\text{sev}}(t)$ of the Poisson process is given by

$$\phi^{\text{sev}} = x\lambda\gamma_H, \quad (2.3)$$

where γ_H is the probability that an infected person seeking intervention (and therefore drawn from the expected number of detected, spillover cases $x\lambda$) recovers following some kind of intervention e.g. treatment, hospitalization, other forms of health-care aid. Accordingly, the quantity $x\lambda\gamma_H$ represents the expected number of recovered cases (as a proportion of detected, spillover cases $x\lambda$) cases per time unit.

Adaptive Capacity for general cases. In this case, the rate $\phi^{\text{gen}}(t)$ of the Poisson process is given by

$$\phi^{\text{gen}} = (1-x)\lambda\gamma + x\lambda\gamma_H, \quad (2.4)$$

where γ is the probability that a person naturally recovers without intervention. For the severe cases scenario, the impact I is represented by the fraction of detected infected cases $x\lambda$ and the vulnerability is

$$V^{\text{sev}} = \frac{I}{AC} = \frac{x\lambda}{\phi^{\text{sev}}} = \frac{1}{\gamma_H}. \quad (2.5)$$

In the general cases scenario, the impact I is represented by the total number of infected cases λ and the vulnerability is

$$V^{\text{gen}} = \frac{I}{AC} = \frac{\lambda}{\phi} = \frac{1}{(1-x)\gamma + x\gamma_H}. \quad (2.6)$$

Thus, the method requires estimates of the (i) probability of recovering following intervention γ_H (ii) probability of recovering naturally γ and (iii) probability of detection x . For a

diseases with high mortality, the probability of recovering due to intervention can be inferred as

$$\gamma_H = \frac{D-F}{D}, \quad (2.7)$$

where D is the cumulative number of cases detected during a certain time T and F is the cumulative number of fatal cases out of the detected ones during the time T . Here, we consider any non-fatal cases as recovered, hence $D-F$ represents the number of recovered cases at time T and γ_H is the proportion of recovered cases, out of all detected cases, at time T . The method could be adapted to diseases with low or no mortality but high morbidity, for instance by estimating the probability of recovering due to intervention as $\gamma_H = S_{\text{treat}}/D$, where S_{treat} is the cumulative number of cases during a time T resulting in a successfully medical treatment. Confidence interval around vulnerability measures was calculated based on a Poisson log-linear model for the ratio of two independent Poisson rates [48]. The probability of natural recover could be obtained by survival/mortality data if information on the undetected, including asymptomatic, cases are available (see [41]). The probability of detection x can be inferred by the literature, surveillance data or other modelling exercises.

Alternatively, the relevant parameters, for example, the probability of recovering following intervention γ_H , could be further modelled using other proxies such as number of hospital beds, income etc.

(d) Case studies and data

We studied the vulnerability of Sierra Leone to Ebola, and the vulnerability of Sierra Leone and Nigeria to Lassa fever. We used data (number of laboratory confirmed cases and number of deaths) from the 2013–2016 Ebola epidemics in Sierra Leone, Lassa fever epidemic in Sierra Leone during 2008–2012 and from the 2017–2018 Lassa fever epidemic in Nigeria. Data were extracted from publicly available repositories [49–51] and from Kenema Government hospital in Sierra Leone (available from [35]).

3. Results

(a) Some simple expressions for vulnerability

Table 1 shows the analytical expressions of vulnerability for the general and severe situations for some key epidemiological scenarios. Accordingly, we showed that vulnerability can be simply estimated as the inverse of the probability of recovering. For the severe situation, this simply reduces to one parameter, γ_H , representing the probability of recovering following intervention. For the general situation, the probability of recovering is a linear (additive) combination of the fraction of detected cases \times the probability of recovering following intervention and the fraction of undetected cases \times the probability of natural recovery, γ . The functional form of vulnerability is not dependent on the number of diseased cases; this is strictly valid when the system under consideration (e.g. a country) is able to cope with any magnitude of disease burden and the probability of recovering is not affected by the number of diseased cases. When the number of diseased cases overcomes a certain threshold, there will no longer be beds in hospital and/or medical personnel available. In this case, the functional form of vulnerability would still scale as the inverse of the probability of recovering, but this would be a function of the number of diseased cases, i.e. $\gamma_H \rightarrow \gamma_H(\lambda)$, rather than a simple constant.

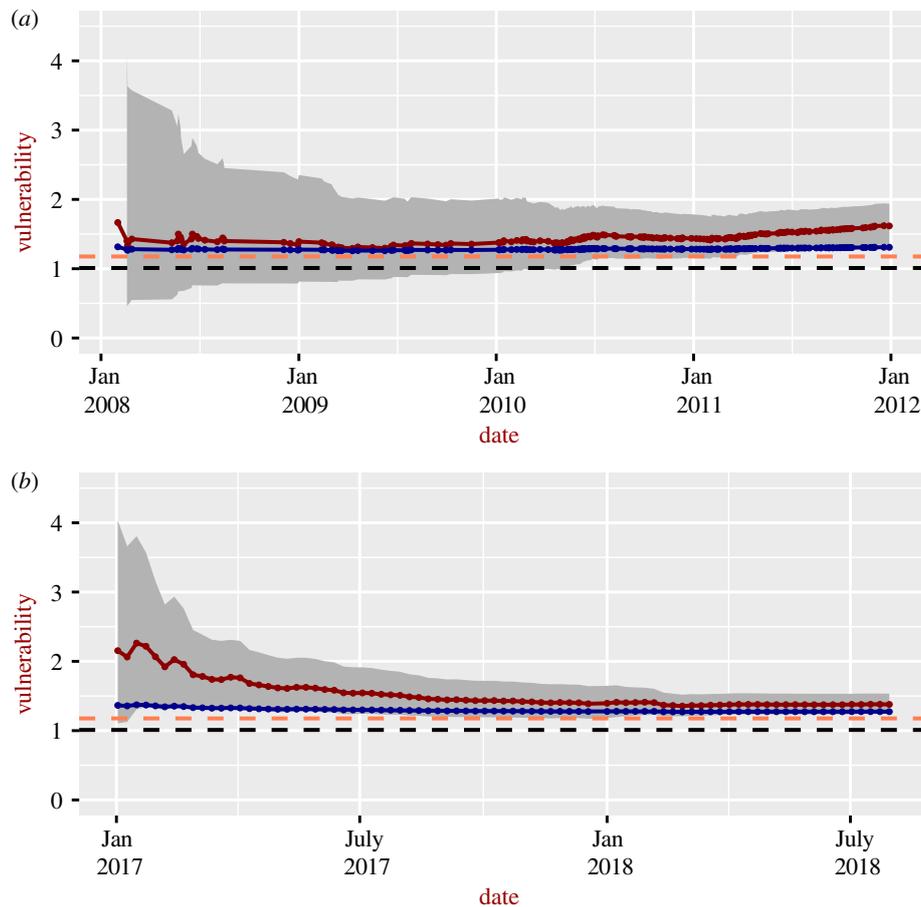


Figure 1. Time-dependent vulnerability to Lassa fever for Sierra Leone (a) and Nigeria (b) during recorded epidemics. Continuous dark red line: severe situations; grey area: 95% confidence interval for the severe situations; continuous blue line: general situation; orange dashed-line: overall, crude estimate of vulnerability for severe situation based on the information that the observed case-fatality rate among patients hospitalized with severe cases of Lassa fever is 15% [41], i.e. $V = 100/(100 - 15)$; black dashed-line: overall, crude estimate of vulnerability for general situation based on an overall case-fatality rate is 1% [41], i.e. $V = 100/99$. Data from the first month were removed to avoid potential death cases associated with infections occurred the month before and not detected.

In the co-presence of multiple diseases, the analytical expression for vulnerability becomes a function incorporating (i) the sum of the two disease cases, (ii) the probabilities of recovering and (iii) the fraction of detection for the different diseases. In this situation, the functional form of vulnerability depends on the number of cases of the two specific diseases, with relevant parameters (e.g. proportion of detection and probability of recovering for the two diseases) being weighted by factors representing the relative burden of disease *A* and disease *B* (electronic supplementary material). This reflects the fact that the diseases can have a differential effect on impact and adaptive capacity (for instance, when a country can cope better with one disease rather than the other). As above, in a more general situation, the probability of recovering should be substituted with the adequate function of the number of cases for both diseases.

Extension of the model at larger spatial resolution also leads to a transparent expression for vulnerability, which is simply the ratio of the overall impact (i.e. the sum of the impacts for each spatial unit) and overall adaptive capacity (i.e. the sum of the adaptive capacity for each spatial unit).

Finally, it is important to emphasize that the terms in the rate λ (e.g. the reservoir population size N_R and the prevalence of the infected reservoir $Pr_R(N_R)$) can be seasonal (leading to an in-homogeneous Poisson process) and stochastic (leading to Cox processes, and if the rate λ is a

gamma-distributed variable, the Cox process is described by a negative binomial distribution [44]). Similar consideration can be applied to the adaptive capacity and in turn to the vulnerability, i.e. estimations of vulnerability are expected to be seasonal and stochastic.

(b) Vulnerability to Lassa fever and Ebola in Nigeria and Sierra Leone

Figure 1 shows the vulnerability to Lassa Fever during the 2017–2018 epidemic in Nigeria, and for 2008–2012 in Sierra Leone. Estimations for both the general and severe situations are presented. For Nigeria, vulnerability decreases with time reaching the asymptotic values between 1.25 and 1.5 (severe situation) and between 1.25 and 1.3 (general situation). Note that according to our definition, a vulnerability equal to 1 means that all infected cases recover. In Sierra Leone, vulnerabilities increase with time after 2010 and tend to be slightly higher than the corresponding values for Nigeria. The vulnerabilities for the general situation tend to be lower than those for the severe situation. The vulnerability to Lassa fever in Nigeria shows a marked decrease during the time of the epidemics compared with the vulnerability for Sierra Leone (1). The decreasing trend in Nigeria is largely driven by the fact that the number of fatal cases decrease with time, although the number of detected cases also

316 increases. The reasons are not entirely clear, but we suspect
 317 that this is due to the fact that Lassa fever in Sierra Leone
 318 might not prompt any exceptional response (being hyperen-
 319 demic in that area), while in Nigeria the outbreak triggered
 320 a stronger response, especially following the 2013–2016
 321 Ebola outbreak. The uncertainty decreases with time, reflect-
 322 ing the increasing number of detected cases and of fatal
 323 cases out of the detected ones, which reduces the uncertainty
 324 in the estimation.

325 For Ebola in Sierra Leone (figure 2), we consider only the
 326 severe situation, as no information on detection and the prob-
 327 ability of natural recovery were available to the authors
 328 (vulnerability for the general case can be readily estimated
 329 as soon as these data become available). Vulnerability
 330 increased sharply during the 2015–2016 epidemic reaching
 331 a higher value than that estimated for Lassa fever. To under-
 332 stand these patterns, it is instructive to look at the number
 333 of detected and recovered cases; as can be seen in figure 3,
 334 the number of recovered cases was, in general, higher in
 335 January–March 2015 compared to the value after July
 336 2015, explaining the larger vulnerability after July 2015.
 337 The reasons for the larger number of recovered cases in
 338 January–March 2015 are not clear. Figure 4 shows the
 339 vulnerability of the different Nigerian administrative states
 340 to the Lassa epidemic in 2017–2018; the figure also shows
 341 the burden of disease. The most vulnerable states are not
 342 necessarily those with higher impact, for instance the state
 343 of Plateau is the most vulnerable despite the relatively low
 344 burden of disease.

347 4. Discussion

349 Vulnerability is a complex concept and estimating its value is
 350 a highly dimensional problem largely affected by a diverse
 351 range of cultural/anthropological, environmental, political
 352 and socio-economic drivers [52,53]. Examples of these factors
 353 are perception of the disease, urbanization, deforestation,
 354 infrastructures and service disruption, new technologies, cli-
 355 mate, weather, land use, resources to implement necessary
 356 programmes, etc. This poses enormous challenges to measure
 357 and predict vulnerability and to its understanding.

358 To overcome this problem, we propose to focus on estab-
 359 lished definitions of impact, adaptive capacity and therefore
 360 vulnerability. Accordingly, the impact was measured as
 361 the number of infected cases and adaptive capacity as the
 362 number of recovered out of the diseased cases. An important
 363 advantage of this approach is the simplicity of the functional
 364 forms of vulnerability, especially when only one disease is
 365 considered. Another important benefit is that the expressions
 366 for vulnerabilities, for both general and severe situations, are
 367 identical for several different scenarios e.g. pure spillover and
 368 spillover with human-to-human transmission. It is important
 369 to recognize, however, that the formulation of the model, and
 370 thus the specific functional form of vulnerability, depends on
 371 the epidemiological scenario and specific problem that we
 372 want to address. Guidance from other approaches such
 373 as expert opinion [6,10] and participatory research [54,55]
 374 would be highly beneficial in identifying the scenario of
 375 interest and critically scrutinize the analytical expression
 376 for vulnerability.

377 The analytical expressions for vulnerabilities for the
 378 relevant scenarios are the key result from this work. We

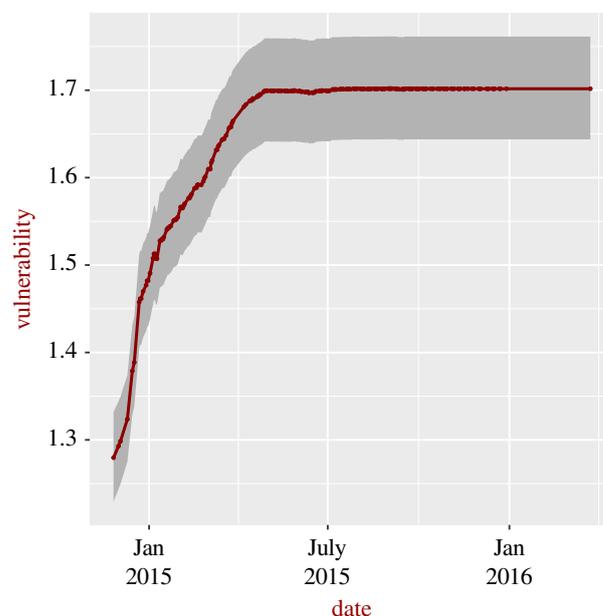


Figure 2. Time-dependent vulnerability to Ebola for Sierra Leone during recorded epidemics. Continuous dark red line: severe situations; grey area: 95% confidence interval for the severe situations. Data from the first month were removed to avoid potential death cases associated with infections occurred the month before and not detected.

applied our analytical framework on Lassa fever and Ebola. As direct evidence on key parameters was not available, we inferred them from data. As an illustrative example, the probability of recovering following intervention γ_H was crudely estimated from the cumulative number of detected and fatality cases. We would recommend however, more detailed analyses [56] to estimate the probabilities of recovering.

Our approach can produce a time-dependent estimation of vulnerability as the epidemics progress (as shown in figures 1 and 2). An important difference between vulnerability to Lassa fever and Ebola is the observed temporal trend of the estimations. In contrast with that to Lassa fever, vulnerability to Ebola increases sharply as the epidemics progress followed by a plateau. It is also important to note that the accuracy of estimates of vulnerability is expected to increase towards the end of the epidemics, as the estimation of the probability of recovering following intervention is more robust due to the larger samples.

(a) Future development

Future development will extend our simple models to incorporate relevant factors describing local heterogeneities to identify potential associations with the estimated vulnerability. For instance, the probability of recovery from diseases due to intervention could be linked with indicators such as proximity to healthcare facilities, number of hospital beds and others. In turn, these factors could be associated with more general socio-economic factors such as literacy rate, poverty rate, government expenditure on health and so on. Identifying the relevant indicators and factors potentially affecting vulnerability is not a trivial task, especially as these factors are often correlated ([57] and references therein). Nevertheless, the formal incorporation of these local heterogeneities in our analytical framework would allow prioritization of vulnerability predictors and support targeted investments. Institutions like the WHO require

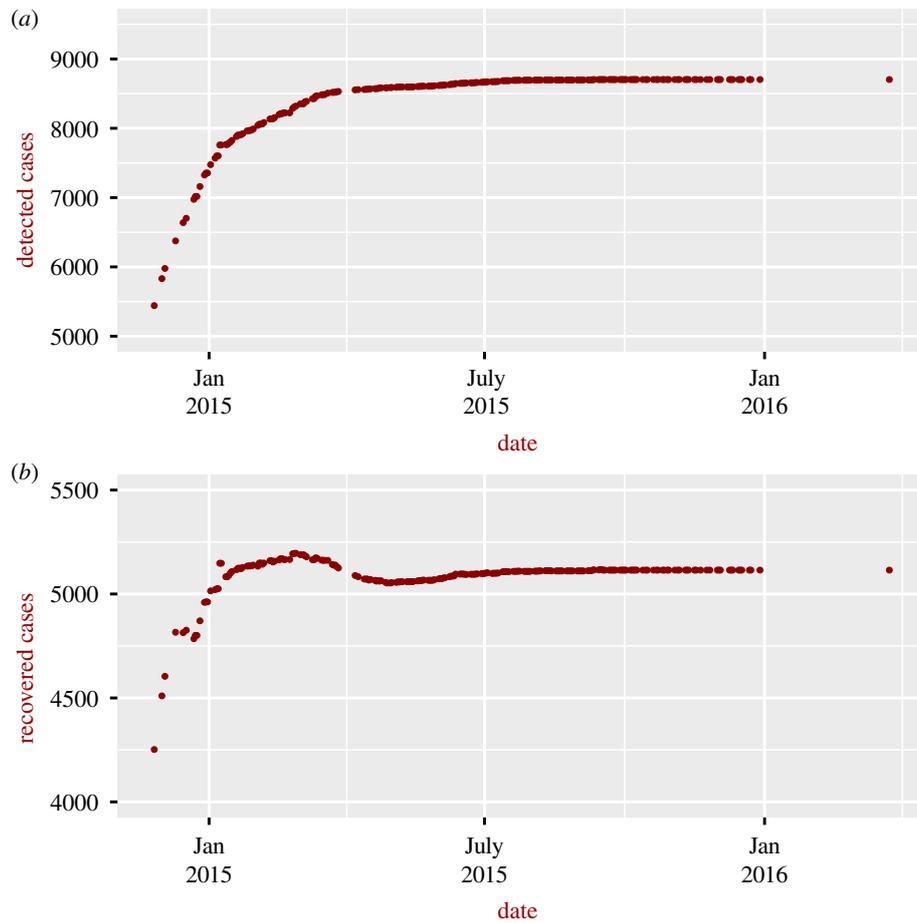


Figure 3. (a,b) Cumulative number of detected and recovered Ebola cases in Sierra Leone. Data from the first month were removed to avoid potential death cases associated to infections occurred the month before and not detected.

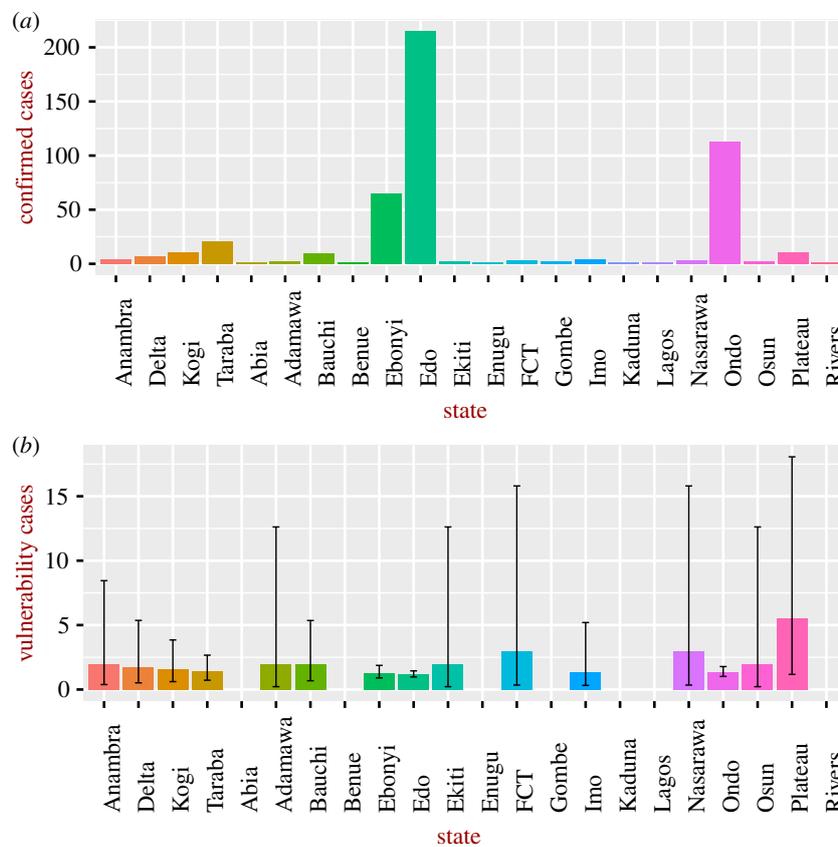


Figure 4. Number of confirmed cases (a) and vulnerability (b) for Lassa fever for different states in Nigeria based on cases up to 22 April 2018. For some states (Abia, Benue, Enugu, Gombe, Kaduna, Lagos) the vulnerability was undefined (as adaptive capacity was zero) and therefore not included in the analysis. The vertical lines represent the 95% confidence intervals. (Online version in colour.)

impartial measures to assess vulnerabilities of countries to diseases to support strategic decision making and allocate resources. As we showed that there are potential situations with high vulnerability but low impact (e.g. compare the Nigerian states of Edo and Plateau). Instead, we envisage the need for an exhaustive framework that takes into account both impact and vulnerability (despite vulnerability being a function of impact). Here, we used Lassa fever and Ebola as examples, but the generality of the approach clearly allows application to other pathogens of humans, animal and plants. In order to produce robust estimates of vulnerability, the method requires complete datasets of disease cases and mortality, ideally at high spatio-temporal resolution, which is a prevailing problem for many neglected diseases and a challenge for emerging ones. To identify the drivers of vulnerability, the method also requires linkage, at high spatio-temporal resolution, between estimates of vulnerability at certain time and location with potential predictors (e.g. environmental variables) which are not commonly available [57,58]. Sensitivity and resilience are also two important concepts related to vulnerability, which also suffer from ambiguous definitions. Vulnerability can be formally and rigorously linked to sensitivity by studying the dependence of vulnerability to relevant parameters (climate, hospital facilities, poverty, literacy rate etc.) and explore how variations in these parameters differentially impact vulnerability. Low vulnerability can be achieved by the system's ability to

adapt to new threats; however, this does not imply that the system remains unchanged. An additional important tool is a measure of the ability of the system to return to the same conditions before a perturbation, such as an epidemic (resilience) [5], and how quickly the recovery process takes. Stability analysis is an example of a theoretical approach that can be used to assess resilience, as recently done in [59] where we identified the environmental conditions leading either to stable oscillation in the mosquito population and prevalence of Rift Valley Fever, i.e. the eco-system is resilient to control measures, (note that in this context the term resilience has a negative meaning from a public health perspective), or to the extinction of the mosquitoes/infection. Understanding and assessing health threats in the Anthropocene epoch requires an integration of theoretical tools; vulnerability and resilience are promising examples of such tools.

Data accessibility. Data are available from publicly available repositories [49–51] and from Kenema Government hospital in Sierra Leone (available from [35]).

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